

13 November 1969

NATIONAL INTELLIGENCE RESOURCES BOARD

Minutes of the Fifteenth Meeting, at 1200, 12 November 1969

DCI Conference Room

25X1 1. Lt. General Robert E. Cushman, Jr., Deputy Director of Central Intelligence, presiding, and Mr. Ray S. Cline, Director of Intelligence and Research, Department of State, and Mr. Robert F. Froehlke, Assistant Secretary of Defense for Administration, and Special Assistant to the Secretary of Defense for Intelligence, were present. Others present included Mr. John A. Bross, D/DCI/NIRE, Mr. Hugh W. Wolff of the Department of State, [redacted], [redacted], consultant to the NIRB, and [redacted] Special Assistant to the DDCI. 25X1

2. Terms of Reference: The meeting opened with a working lunch at which new proposed Terms of Reference for the NIRB were discussed. There was general agreement with the need for such a document and on the points it covered; the suggestion that the Mission statement include reference to the Secretaries of Defense and State was accepted. Mr. Cline noted that the paper was too long and repetitious in certain places and recommended it be shortened before final approval. [The Executive Secretary would appreciate receiving specific changes by Wednesday, 19 November, so a new draft can be considered by the Board at its next meeting on Friday, 21 November at noon.]

3. NSSM's: Mr. Bross observed that NSSMs 51 [redacted] and 77 (Certain Country Programs) involved intelligence resources and targets and should properly be addressed by the NIRB as a mechanism to express the views of the intelligence community. Mr. Bross is preparing a letter for Mr. Laurence E. Lynn, Jr., of the NSC Staff, Chairman of the NSSM-51 Ad Hoc Group, to be signed by General Cushman, indicating that the NIRB would respond for the community with data required by the NSSM-51 Group. 25X1

25X1 4. CIRIS-70: The main item of business at this meeting was a presentation by [] of the NIPE Staff on the status, purpose and problems of CIRIS-70. The Board approved the new name, Consolidated Intelligence Resource Information System (CIRIS), to replace the former designation, the Target-Oriented Display, as a more accurate and acceptable description of the nature of this data system. Key points made by [] were: that CIRIS-70 should focus on FY 1971 and FY 1972; that the mission of CIRIS is to identify the "players", describe their functions, set forth the objectives of their activities and to develop a community-wide data reservoir to reflect these relationships; that CIRIS-70 should isolate figures for the Soviet and Communist Chinese ICBM and ABM targets out of the categories of Strategic Offensive and Strategic Defensive Forces, respectively; that the CIRIS and Program calls should be integrated and issued concurrently this year; that the cryptologic agencies should be required to report by stations and major headquarters components rather than by sub-elements; and that Mr. Froehlke particularly needed the CIRIS as a data base for dealing with resource issues and cross-program trade-offs. He also raised the question as to whether the Board would need country breakdowns for figures now carried in the general regional categories.

25X1 The NIRB, after discussion, agreed that NSA should be asked to report its figures on a station-by-station breakdown and by some subordinate categories within the station breakdown giving general divisions of station activity, but not down to individual positions; that country breakdowns would probably be needed for key countries particularly in Southeast Asia and Europe, for such work as that required for NSSM-77; and that Admiral Gayler and Dr. Tordella should be invited to the next NIRB meeting to give their views on ways NSA may contribute to CIRIS-70 reporting requirements and to the NIRB's work on NSSM-51. The Board will also consider giving express approval to [] recommended CIRIS guidelines for CIRIS-70 dealing with the points he presented above.

5. The Board adjourned at 1430 hours after setting the next meeting for noon, Friday, 21 November 1969.

that an ad hoc working group should be set up to determine which countries & additional subject targets should be selected for the breakdowns;

[]
Executive Secretary

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12 November 1969 (KCH)

Subject: Briefing for NIRB on "CIRIS-70: Its Current Status and Problems"

A. Adoption of Name CIRIS

1. The interagency TOD Committee will become the CIRIS Committee.
2. The collection and display of intelligence community resources conducted by the CIRIS Committee during CY-70 (now beginning) will be called CIRIS-70.

B. Status Report on TOD-69 (TOD II)

1. With receipt of data from NSA in October 1969, the data collection phase of TOD-69 was completed. Community statistics and data sub-sets for the individual intelligence programs have been prepared and run on computers. Substantive reports and analyses for the contributing agencies are being prepared. An overall, final report will be completed by the end of December.

2. The major weakness in TOD-69 is the inadequacy of the NSA-submitted data on the CCP. This is due to the fact that NSA did not follow the instructions for geographic target and subject target orientation of resources. In the former instance, they over-used the Multi-Regional and Worldwide categories to avoid more specific geographic targeting. With respect to subject targeting of USSR and Communist China resources, they used the Military General category instead of the specific target subject categories, such as General Purpose Forces/Ground.

It is interesting to note that in TOD-68 NSA targeting was much more explicit in the instance of target-orienting the aggregates of Subelements. However, in TOD-69, when it came to targeting the activities that made up the Subelement aggregates, NSA failed to comply. The case is particularly flagrant in the instance of NSA's own PROD organizations, where large organizational entities are specifically devoted to such things as Soviet Ground Forces, and yet no resources in the related Reporting Entity of TOD-69 are attributed to this subject target.

3. There is general agreement both among intelligence program managers and in the CIRIS Committee that separate CIRIS and Program data calls should not be continued as independent exercises. The size and timing of the reporting makes it advisable that a combined CIRIS/Program data call should be issued for each major intelligence program.

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Subject: Briefing for NIRB on "CIRIS-70: Its Current Status and Problems"

C. Status of CIRIS-70

1. Concept for CIRIS-70

CIRIS-70 will provide detailed dollar and manpower information on intelligence programs, by individual unit and activity, for FYs 71 and 72. These two years will be function and target-related. In addition, the total funds and manpower of each unit and activity will be listed for each year in the period FY-69 through FY-76, as required by the Five Year Defense Plan (FYDP) and comparable multi-year planning in CIA.

There will be only minor changes from the matrix tested in TOD-69. We will break out ICEM and AEM as separate targets; this has not been done heretofore.

The major thrust planned for CIRIS-70 is the integration of the data calls within the programming procedures of Defense, CIA, and possibly State. This will make the CIRIS data directly useful as a part of the programming and analysis processes in support of decision-making. This will, also, avoid the duplication of multiple and overly-detailed data requests.

The second major effort in CIRIS-70 will be devoted to improvement of the data categories and methods of resource attribution and supportment.

2. CIA Action on CIRIS-70

CIA has accepted CIRIS-70 and a CIA combined Program/CIRIS data call is now underway.

3. Defense Action on CIRIS-70

In Defense, the Office of the Deputy Assistant Secretary of Defense for Intelligence, O/DASD(I), is moving ahead in planning a combined Program/CIRIS data call.

Implementation by O/DASD(I) is made more complex at this time because ASD (Comptroller) is currently issuing new directives which revise the PPB system for the Defense Department. The implementation of the revised PPB system in DoD has made for necessary delays in the issuance of guidance and detailed instructions for data reporting in Intelligence programs. We are advised that DASD(I) is organizing to meet the new PPBS schedule. Our experience with timing in TOD suggests that a major problem is arising here, which could prevent the CIRIS outputs from being of optimal value to DASD(I) and NIRB in terms of the CY-1970 cycle of programming and budgeting.

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SUBJECT: CIRIS-70: ITS CURRENT STATUS AND PROBLEMS

D. Recommendations to NIRB on CIRIS-70

It is recommended that NIRB give its approval to the following CIRIS guidelines which have been stated by the interagency CIRIS Committee:

1. A CIRIS-70 data call will be levied on all major components of the intelligence community. The data collected should make possible meaningful cross-program comparisons and should provide a basic input for individual issue analysis.
2. The CIRIS-70 data call will be interrelated with the Program calls of the respective organizations, in conformity with individual agency and departmental general procedures for the Planning, Programming and Budgeting System (PPBS).
3. In the CIRIS-70 call, in addition to providing resource totals for funds and manpower for the multi-year period required by the five year planning cycle, the CIRIS-70 data call will request function and target-related information for ~~1971~~ FYs 71 and 72.

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Outline of Briefing
for
National Intelligence Resources Board
Wednesday, 12 November 1969

SUBJECT: CIRIS-70: ITS CURRENT STATUS AND PROBLEMS

A. Adoption of Name CIRIS

Consolidated Intelligence Resources Information System (CIRIS) with Target-Oriented Display (TOD).

B. Status Report on TOD-69 (TOD II)

With receipt of data from NSA in October 1969, the data collection phase of TOD-69 was completed. Community statistics and data sub-sets for the individual intelligence programs have been prepared and run on computers. Substantive reports and analyses for the contributing agencies are being prepared. An overall, final report will be completed by the end of December.

C. Status of CIRIS-70

1. Scope and concept have been agreed to by interagency CIRIS Committee. Information on the functions and targets of units and activities in the several major intelligence programs will be sought for FYs 71 and 72.

2. CIA has accepted CIRIS-70, and a CIA combined Program/CIRIS data call is now underway.

3. In Defense, the Office of the Deputy Assistant Secretary of Defense for Intelligence, O/DASD(I), is moving ahead in planning a combined Program/CIRIS data call.

a. Implementation by O/DASD(I) is made more complex at this time because ASD (Comptroller) is currently issuing new directives which revise the PPB system for the Defense Department.

b. The schedule is now tight for getting back the combined Program/CIRIS data submits with enough time to develop a computer-driven data base and to analyze issues and alternatives. This time squeeze could make for difficulties in the review process next spring.

c. The form and detail in which cryptologic resources will be reported for CIRIS-70 is a major problem that remains to be resolved. These resources were formerly programmed through the CCP, now referred to as the Cryptologic Activities program.

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